

Message Text

CONFIDENTIAL

PAGE 01 DAR ES 03384 01 OF 02 191910Z
ACTION SS-25

INFO OCT-01 ISO-00 SSO-00 /026 W
-----105357 191915Z /42

O 191710Z AUG 77

FM AMEMBASSY DAR ES SALAAM
TO SECSTATE WASHDC IMMEDIATE 5970
INFO AMEMBASSY GABORONE IMMEDIATE
AMEMBASSY LAGOS IMMEDIATE
/AMEMBASSY LONDON IMMEDIATE 3256
AMEMBASSY LUSAKA IMMEDIATE
AMEMBASSY MAPUTO IMMEDIATE
AMEMBASSY PRETORIA IMMEDIATE
USMISSION USUN NEW YORK IMMEDIATE

C O N F I D E N T I A L SECTION 1 OF 2 DAR ES SALAAM 3384

EXDIS

LONDON FOR MOOSE

E.O. 11652: XGDS-1
TAGS: PDEV, RK, US, UK, TZ
SUBJECT: TEXT CALLAGHAN MESSAGE TO NYERERE

REF: DAR ES SALAAM 3383

1. FOLLOWING IS TEXT UK HIGH COMMISSIONER BROWN GAVE PRESIDENT
NYERERE EVENING AUGUST 19 (REFTEL).

BEGIN TEXT: 19 AUGUST 1977
HIS EXCELLENCY
PRESIDENT JULIUS K NYERERE
STATE HOUSE
DAR ES SALAAM

AS I EXPLAINED LAST NIGHT, THE OTHER FRONT-LINE
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PRESIDENTS WILL SHORTLY BE INFORMED OF THE GENERAL LINES
OF THE UK/US PROPOSALS CONCERNING RHODESIA. THEY WILL
BE RECEIVING MESSAGES FROM MR CALLAGHAN THE MAIN SUBSTANCE
OF WHICH WILL BE THE TEXT IN THE ATTACHED PAPER. AS YOU
WILL SEEZ, IT FOLLOWS THE SAME GENERAL LINES AS THE
BRIEFING WHICH YOU RECEIVED IN WASHINGTON AND LONDON, BUT
OF COURSE YOU HAVE NOT PREVIOUSLY RECEIVED ANYTHING IN

WRITING.

THE MESSAGE WHICH MR SPAIN AND I CONVEYED LAST NIGHT SHOULD BE REGARDED AS SUBSEQUENT TO AND A CLARIFICATION OF THE ATTACHED PAPER.

MERVYN BROWN

SUMMARY OF UK/US PROPOSALS ON RHODESIA

OUR PROPOSALS COVER THREE MAIN AREAS: THE INDEPENDENCE CONSTITUTION, THE TRANSITION ARRANGEMENTS AND AN INTER-NATIONALLY SUPPORTED PROGRAMME OF DEVELOPMENT AID FOR ZIMBABWE (WHAT WE PROPOSE TO CALL THE "ZIMBABWE DEVELOPMENT FUND"). THESE THREE ELEMENTS ARE INTER-DEPENDENT: THEY STAND OR FALL TOGETHER AND MUST BE JUDGED AS A WHOLE. AS WE SEE IT, THE INDEPENDENCE CONSTITUTION SHOULD PROVIDE FOR A DEMOCRATIC FORM OF GOVERNMENT, WITH ELECTIONS FIRMLY BASED ON THE PRINCIPLE OF UNIVERSAL ADULT SUFFRAGE. WE BELIEVE ALSO THAT THERE SHOULD BE A JUSTICIABLE BILL OF RIGHTS AND AN INDEPENDENT JUDICIARY. I AM GLAD TO SAY THAT THESE PROPOSALS HAVE WON GENERAL ACCEPTANCE FROM ALL THE NATIONALIST LEADERS, INCLUDING MR NKOMO AND MR MUGABE. IT WILL COME AS NO SURPRISE TO YOU TO LEARN THAT THE PRINCIPLE OF UNIVERSAL ADULT SUFFRAGE IS STILL NOT ACCEPTED BY MR SMITH, THOUGH WE BELIEVE HE CAN BE PERSUADED TO ACCEPT IT - IN ANY EVENT FOR

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US IT IS NOT A MATTER FOR NEGOTIATION. THE ARRANGEMENTS FOR THE TRANSITION PERIOD HAVE PROVED MORE DIFFICULT. THERE IS A REAL PROBLEM ABOUT WHO SHOULD BE RESPONSIBLE FOR MAINTAINING LAW AND ORDER. IF ARRANGEMENTS CAN BE AGREED THAT ARE SATISFACTORY TO THE BRITISH GOVERNMENT WE WOULD BE READY TO APPOINT A BRITISH RESIDENT COMMISSIONER TO TAKE CHARGE OF THE ADMINISTRATION IN RHODESIA DURING THIS PERIOD. IT WILL ALSO BE HIS TASK TO ORGANISE THE PRE-INDEPENDENCE ELECTIONS. WE BELIEVE THAT ALL THIS COULD BE DONE QUITE QUICKLY, IN SIX MONTHS AT THE OUTSIDE. WE SHALL ASK THAT THE BRITISH COMMISSIONER BE ASSISTED BY A SPECIAL REPRESENTATIVE OF THE UNITED NATIONS SECRETARY-GENERAL AND WE SHALL BE SEEKING AGREEMENT TO A UNITED NATIONS FORCE. THE PRECISE NATURE AND ROLE OF THE UNITED NATIONS FORCE WOULD HAVE TO BE WORKED OUT AND AGREED IN ADVANCE BETWEEN THE PARTIES CONCERNED AND THE UNITED NATIONS SECRETARY-GENERAL, AND WILL, OF COURSE, BE SUBJECT TO APPROVAL IN THE SECURITY COUNCIL.

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ACTION SS-25

INFO OCT-01 ISO-00 SSO-00 /026 W
-----105094 191917Z /42

O 191710Z AUG 77

FM AMEMBASSY DAR ES SALAAM
TO SECSTATE WASHDC IMMEDIATE 5971
INFO AMEMBASSY GABORONE IMMEDIATE
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AMEMBASSY LONDON IMMEDIATE
AMEMBASSY LUSAKA IMMEDIATE
AMEMBASSY MAPUTO IMMEDIATE
AMEMBASSY PRETORIA IMMEDIATE
USMISSION USUN NEW YORK IMMEDIATE

C O N F I D E N T I A L SECTION 2 OF 2 DAR ES SALAAM 3384

EXDIS

LONDON FOR MOOSE

DR WALDHEM IS BEING INFORMED THAT IT IS OUR INTENTION TO INVITE HIM, SUBJECT TO THE AGREEMENT OF THE SECURITY COUNCIL, TO APPOINT A REPRESENTATIVE (NOT NECESSARILY THE FUTURE UN SPECIAL REPRESENTATIVE DURING THE TRANSITION PERIOD) TO CONSULT WITH OUR RESIDENT COMMISSIONER DESIGNATE AND THE PARTIES CONCERNED, ON THE VITALLY IMPORTANT MATTER OF ESTABLISHING IN DETAIL THE RESPECTIVE ROLES OF ALL THE ARMED FORCES IN RHODESIA. IT WOULD BE UNACCEPTABLE TO LEAVE RESPONSIBILITY FOR ENSURING LAW AND ORDER IN THE HANDS OF THE EXISTING RHODESIAN FORCES, EVEN UNDER NEW COMMAND. EQUALLY, HOWEVER, WE DO NOT BELIEVE THAT IT WOULD BE POSSIBLE TO ENTRUST THIS TASK TO THE LIBERATION ARMIES IF THE FAIRNESS AND IMPARTIALITY OF THE ELECTION PROCESS IS TO BE RECOGNISED BY ALL. WE MUST FIND A MIDDLE WAY AND IT IS HERE THAT THE UN FORCE WILL PLAY AN ESSENTIAL ROLE IN SUPPORTING THE POLICE IN MAINTAINING ORDER.

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WE RECOGNISE THAT, FOLLOWING INDEPENDENCE, THE NEW ARMY OF ZIMBABWE SHOULD BE ONE OF ZIMBABWE'S OWN CHOOSING AND RESPONSIVE TO THE NEEDS OF THE PEOPLE AND OF THE DULY ELECTED

GOVERNMENT. IT IS CLEAR THAT SUCH AN ARMY WOULD BE BASED ON THE FORCES OF THE LIBERATION ARMIES.

FINALLY, AS REGARDS THE ZIMBABWE DEVELOPMENT FUND, I WANT TO EMPHASISE THAT IT WOULD BE PURELY DEVELOPMENTAL IN CHARACTER. THERE CAN BE NO QUESTION OF BUYING OUT THE EUROPEANS OR OF COMPENSATING THE REBELS FOR THE FAILURE OF THEIR REBELLION. ITS PURPOSE WILL BE TO PROVIDE FUNDS FOR THE ECONOMIC STABILITY AND DEVELOPMENT OF AN INDEPENDENT ZIMBABWE THROUGH ASSISTANCE TO VARIOUS SECTORS AND PROGRAMMES SUCH AS RURAL DEVELOPMENT, EDUCATION, HEALTH, SOCIAL AND ECONOMIC INFRA-STRUCTURE, AND RESETTLEMENT AND TRAINING SCHEMES FOR AFRICANS, INCLUDING THOSE AFFECTED BY THE PRESENT CONFLICT.

WE SEE THE FUND AS UNDERPINNING THE SETTLEMENT GENERALLY: THE AMERICANS AND OURSELVES ARE AGREED THAT ITS ESTABLISHMENT AND CONTINUED OPERATION SHOULD BE PREDICATED UPON THE ACCEPTANCE AND OBSERVANCE OF THE TERMS OF THE SETTLEMENT AS A WHOLE. MOREOVER THE ELEMENT OF PROGRAMME AID ENVISAGED SHOULD FREE FOREIGN EXCHANGE RESOURCES TO ENABLE THE INCOMING INDEPENDENT GOVERNMENT TO MEET ITS OBLIGATIONS ARISING OUT OF THE SETTLEMENT SUCH AS THE TRANSFER ABROAD OF CERTAIN CATEGORIES OF PENSION AND COMPENSATION PAYMENTS. INITIAL CONSULTATIONS HAVE TAKEN PLACE WITH THE WORLD BANK WHO WILL, WE HOPE, BE PREPARED TO MANAGE THE FUND ON AN AGENCY BASIS.

SOME ADVANCE INDICATION OF OUR THINKING HAS ALREADY BEEN GIVEN TO JOSHUA NKOMO AND TO BISHOP MUZOREWA. THE SOUTH
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AFRICAN GOVERNMENT HAVE ALSO BEEN INFORMED IN GENERAL TERMS OF WHAT WE HAVE IN MIND. THEIR FOREIGN MINISTER HAS BEEN TO LONDON FOR TALKS WITH DAVID OWEN AND CYRUS VANCE. HE COULD NOT, OF COURSE, GIVE US THEIR DEFINITIVE REACTION. BUT WE HOPE THEY WILL BE READY TO DO SO BY THE TIME DAVID OWEN AND ANDY YOUNG VISIT AFRICA.

WE FIRMLY BELIEVE THAT THE TERMS WE SHALL BE PUTTING FORWARD FOR A SETTLEMENT ARE FAIR AND EQUITABLE AND THAT, ALTHOUGH THEY WILL NOT COMMAND ASSENT FROM ALL THE PARTIES IN EVERY RESPECT, THEY REPRESENT, TAKEN AS A WHOLE, A JUST SOLUTION TO THE RHODESIAN PROBLEM AND GIVE THE PEOPLE OF THE NEW ZIMBABWE A SUCCESSFUL START AS A FREE INDEPENDENT COUNTRY WITH A VIABLE FUTURE.

END TEXT.

SPAIN

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Message Attributes

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Disposition Approved on Date:
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Disposition Event:
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Disposition Reason:
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TAGS: PDEV, RH, US, UK, TZ, (CALLAGHAN, JAMES), (NYERERE, JULIUS), (BROWN, MERVYN)
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